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SOUTH CAROLINA COASTAL COUNCIL



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ANNUAL REPORT 1986-1987

Printed Under The Direction Of The
State Budget And Control Board

October 29, 1987

The Honorable Carroll Campbell
Office of the Governor
State of South Carolina
Post Office Box 11450
Columbia, South Carolina 29211

Dear Governor Campbell:

By way of this letter and the enclosed report, the South Carolina Coastal Council respectfully submits to you our annual report for fiscal year 1986-87, which ended on June 30, 1987.

Sincerely,

James M. Waddell, Jr.
Chairman
South Carolina Coastal Council

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ANNUAL REPORT

I. STATUTORY AUTHORITY

The South Carolina Coastal Council was created by Act 123 of the 1977 South Carolina Legislature. This Act is codified as Section 48-39-10 et. seq. of the 1976 South Carolina Code of Laws as amended. The Act created an 18 member governing body which is empowered to employ a professional staff and develop and implement a comprehensive coastal management program.

The authority of the Council is divided into two parts and is limited to eight coastal counties: Beaufort, Jasper, Colleton, Berkeley, Charleston, Dorchester, Horry and Georgetown. In these counties, a jurisdictional line for permitting of alterations of "critical areas" is established. Critical areas are the beaches, primary oceanfront sand dunes, tidelands, and coastal waters.

Throughout the rest of the geographic boundaries of the eight coastal counties, the Council is empowered to review all State and Federal permit applications to determine their consistency with the South Carolina Coastal Zone Management Program.

II. HISTORY

The Coastal Council began implementing its permitting authority on September 28, 1977. This succeeded in attaining the Council's goal of simplifying and expediting permit procedures in the critical areas. The comprehensive Coastal Management Program created by the Council, with implementing procedural regulations, was approved by Governor Richard W. Riley following legislative adoption in February of 1979. In September of 1979, the program received formal Federal approval in ceremonies conducted in Beaufort's Waterfront Park.

Since program approval, the State has received \$7,879,844 from the Office of Oceans and Coastal Resource Management in Washington, D.C. in matching grants. The central component of the program is the set of policies used to guide all development activities in the Coastal Zone. In an effort to protect our coastal resources, these policies, or performance standards, outline the ways in which proposed activities may be sited, constructed, or developed. The goals and objectives of the Management Program are reached through the careful implementation of these program policies.

III. ACTIVE PROGRAMS

The Council continues to implement the South Carolina Coastal Management Program which includes a permitting program. Statistics on permitted activities are found in Appendix A.

The Council also continues its review and certification of other State or Federal agency permits in the coastal zone. This component of the program includes implementation of Federal Consistency. All Federal activities, loans, grants, licenses and permits must be consistent with the South Carolina Coastal Program. The Council has Memoranda of Understanding with several state agencies to coordinate their activities with the program.

Enforcement of the program has been coordinated and carried out by the Council staff and enforcement officers assigned or on detail from the Wildlife and Marine Resources Department. These enforcement officers use cars, boats, and an airplane to look for illegal alterations of the critical areas and to monitor for compliance of permitted activities. The Coastal Council will be assuming full responsibility for program enforcement beginning fiscal 1987-1988.

There were 200 illegal reports logged and filed from July 1, 1986, to June 30, 1987. Of these, approximately 100 have been terminated and a few are in litigation. Approximately forty more were handled in the field by the investigating officers and compliance was accomplished without having to file a formal investigation report.

In about one half of the remaining cases a settlement has been reached and the agency is waiting to receive payment of a fine and/or restoration; for the other half, settlements are pending.

In its erosion control efforts, the agency distributed funds to several coastal communities for erosion abatement measures such as groin repair, construction of access ways over sand dunes and replenishment of dunes.

Several programmatic activities are ongoing at this report period. Among these are:

a. Shorefront and Special Area Management Plans

Coastal areas undergo rapid and substantial changes requiring special and individual planning activities. The Council has therefore initiated a series of planning efforts along the coast to address these problems areas. The local governments have cooperated in these studies with the Council to create a partnership in the protection of coastal resources and interests in these areas. Special area and shorefront plans undertaken this year include the lower Savannah River, Edisto Beach, Hilton Head Island the City of Georgetown's Sampit Riverfront, and the unincorporated areas of the Horry and Georgetown Counties.

b. Saw-Mill Branch Study

The staff developed a model stormwater regional management system to determine the feasibility and practability of coordinating the development of regional systems instead of single project systems. The project was designed for a portion of Saw-Mill Branch in Dorchester County. This project includes a model wetland stormwater management system with three different types of water transport and outfall structures. These systems are scheduled for continued monthly monitoring throughout the upcoming year.

c. Stormwater Workshops

A series of workshops concerning regional stormwater systems were held in various coastal communities. The workshops, which were well attended, were conducted by the Council, USC's Civil Engineering Department and the SC Land Resources Conservation Commission.

d. Stormwater Runoff Management

The Coastal Council reviews drainage plans for most of the residential, commercial and industrial developments being constructed within the coastal zone. The purpose of this review is to insure that stormwater runoff from these projects will be managed in such a manner so that the runoff will not have a degrading impact on adjacent marsh areas or water bodies. Water pollution control, prevention of sedimentation and erosion are the major points emphasized during this review.

e. Newsletters and Public Meetings

The Council publishes a newsletter of Council activities on an alternate month schedule. Approximately 2,000 copies of "Carolina Currents" are distributed each period. A Coastal Council produced "Legislative Update" is distributed monthly when the Legislative is in session. In addition, Council meetings are rotated among the eight coastal counties and public attendance of interested citizens is encouraged at all meetings.

Council staff members also speak to various civic clubs and schools throughout the state.

f. Teacher and Student Enrichment Program

The Coastal Council, in cooperation with the Friends of the Coast and the University of South Carolina, sponsored a series of upper level college credit courses for secondary school teachers. These coastal geology courses were held on weekends at various spots along the coast. The purpose of this program is to improve the quantity and quality of coastal environment education in our secondary schools.

Field trips for entire classes were also organized through this program, which is headquartered in Bluffton, South Carolina. Each trip was tailored to fit the needs of the class; a field trip could last a few hours or an entire week. Hundreds of students participated in this program.

g. Creek and Beach Watch Program

The Council initiated a Creek and Beach Watch program in March of 1986. Individuals or groups observe the coastal resources in their area and report possible violations of the Coastal Zone Management Act to Council enforcement officers. Additional training workshops are planned for the participants, which currently number over one hundred and fifty. This program is an aid to the Council's enforcement program and an excellent educational tool.

h. The 306A - Low Cost Construction Projects - [the 306A Low Cost Construction segment was funded for the second year. These monies (\$200,000) provide local governments with funding for projects that provide public access to beaches, fisheries resources, or improve or redevelop urban waterfront areas. Projects are funded up to 75% from the grant and at least 25% from local resources. Participants in this year's program include:

The City of Myrtle Beach
Beaufort Technical College
City of North Myrtle Beach
Georgetown County
City of Folly Beach
Town of Sullivan's Island
Town of Mt. Pleasant
Charleston County
City of Georgetown

i. Workshop for Local Officials

Working with the College of Charleston, Council staff members produced a workshop for local officials that defines the role of state and federal agencies in relation to local municipalities. A federal/state agency directory was produced in conjunction with this workshop.

j. Blue Ribbon Committee on Shorefront Management and the Rules and Regulations Committee

Council staff members gave technical advice to these two groups. The Blue Ribbon Committee is comprised of 25 citizens who studied this state's erosion problems and wrote a bill that will be introduced to the General Assembly. The purpose of the proposed bill is to strengthen the laws that govern South Carolina's beachfront.

The second committee, the Rules and Regulations Committee, is a sub-committee of the Coastal Council. This group is continuing to study the policies that currently govern every aspect of the Council. They will make recommendations as to how these policies can be improved.

SOUTH CAROLINA COASTAL COUNCIL

1987

Senator James M. Waddell, Jr. - Chairman

Senator John Hayes

Representative Pete Pearce

Representative Linwood Altman

Mrs. Patricia Battey - 1st District

Mr. Marvin Davant - 2nd District

Dr. Jack Scurry - 3rd District

Mr. Bradford Wyche - 4th District

Mr. James D. Leitner, Jr. - 5th District

Mr. Delton W. Powers - 6th District

Mr. Wes Jones - Beaufort

Mr. W. Carl Walsh, Vice-Chairman - Berkeley County

Mr. Hugh C. Lane - Charleston County

Mr. Keith Kinard - Colleton County

Mr. Arthur Willis - Dorchester County

Mr. Claymon Grimes - Georgetown County

Mr. Mark Garner - Horry County

Mr. Walter Baxter - Jasper County

V.

SOUTH CAROLINA COASTAL STAFF

1116 NCNB Tower
Columbia, South Carolina 29201
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H. Wayne Beam, Ph.D.
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Senior Accountant

Janice Lawson
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Mary Constance Bell
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Regional Permit Administrator

Lee Waskiewicz
Biologist

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Administrative Specialist

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Executive Director

Christopher L. Brooks
Deputy Director

Stephen E. Moore
Permit Administrator

H. Stephen Snyder
Director, Planning and
Certification

Donna M. Gress
Public Information Director

Linda S. Brechko
Administrative Assistant

Robert D. Mikell
Planner

Ann T. Adkins
Planner

Joe Fersner
Environmental Engineer

Neale E. Bird
Civil Engineer

Carol Norman
Environmental Engineer

James H. (Fritz) Aichele, Jr.
Cartographer/Planner

Richard Chinnis
Permit Coordinator

Fredric E. Mallett
Biologist

J. Heyward Robinson
Biologist

John L. Hensel, Jr.
Biologist

C. C. Harness, III
General Counsel

Newman J. Smith
Attorney

Gered Lennon
Geologist

Joyce E. Lesemann
Administrative Specialist

Deborah S. Ball
Computer Operator

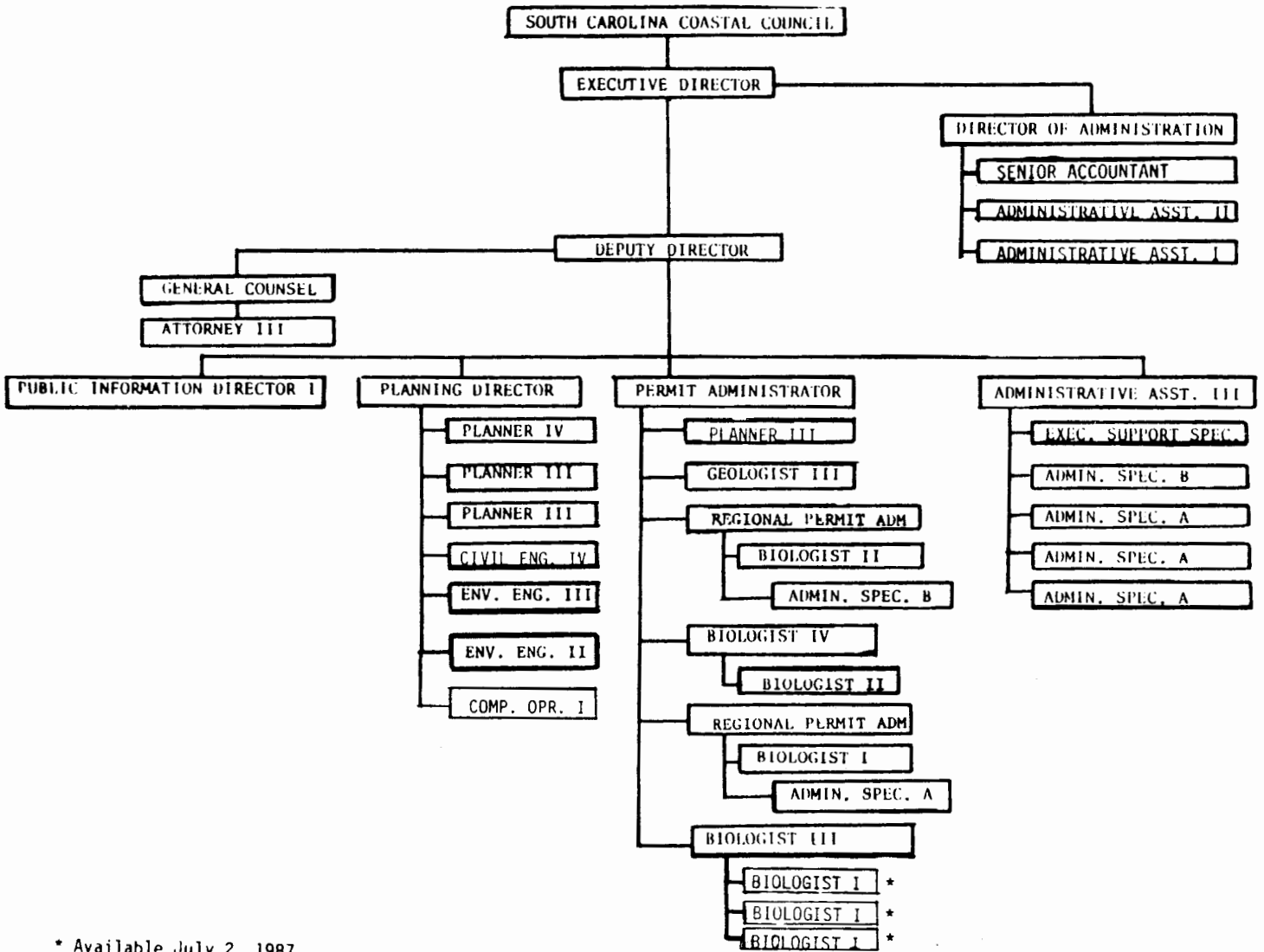
Glenda F. Behrens
Administrative Specialist

Donna S. Bates
Executive Support Specialist

Janet M. Kruger
Administrative Specialist

O'Dessa A. Horry
Administrative Specialist

VI. TABLE OF ORGANIZATION



* Available July 2, 1987

VII.

SOUTH CAROLINA COASTAL COUNCIL

Expenditures for Fiscal Year 1986-1987

| | <u>Total Funds</u> | <u>State Funds</u> |
|--------------------------------|---------------------|---------------------|
| Personal Services | 910,104.01 | 350,420.84 |
| Employer Contributions | 162,228.34 | 62,403.58 |
| Per Diem | <u>17,500.00</u> | <u>12,355.00</u> |
| Total Personal Services | 1,089,832.35 | 425,179.42 |
| Other Operating Expenses: | | |
| Contractual Services | 897,841.27 | 266,252.38 |
| Supplies | 129,322.78 | 58,644.80 |
| Fixed Charges | 203,049.69 | 144,967.42 |
| Travel | 116,174.62 | 115,270.74 |
| Equipment | 26,942.41 | 26,548.66 |
| Library Books, Maps, Film | 1,730.83 | 1,291.68 |
| Light/Power/Heat | 1,035.61 | |
| Transportation | <u>3,600.42</u> | |
| Total Other Operating Expenses | 1,379,697.63 | 612,975.68 |
| Coastal Beach Erosion | <u>149,996.59</u> | <u>149,996.59</u> |
| Total Coastal Council | <u>2,619,526.57</u> | <u>1,188,151.69</u> |

VIII.

LIST OF PUBLICATIONS, REPORTS, AND STUDIES

1. South Carolina Coastal Council Long Range Program Plan
2. South Carolina Coastal Council Post-Hurricane Redevelopment Plan and recommended Local Post Hurricane Redevelopment Plan
3. Myrtle Beach Shorefront Management Study
4. Stormwater Management Guidelines
5. Folly Beach Special Area Management Plan
6. Charleston Peninsular Special Area Management Plan
7. Ricefield Survey
8. Highway 61 Report of Stormwater Certifications
9. Carolina Currents
10. Understanding Our Coastal Environment
11. Brochures: Overview of the Coastal Council; Permitting and Certification; Public Participation
12. South Carolina Coastal Council Marina Report
13. North Myrtle Beach Shorefront Management Plan
14. Shorefront Management Plan for the Unincorporated Areas of Horry and Georgetown Counties
15. Shorefront Management Plan for the unincorporated areas of Georgetown County
16. Hurricane Preparedness Tape Series
17. Lower Savannah River Special Area Management Plan
18. Edisto Beach Shorefront Management Plan
19. Hilton Head Island Shorefront Management Plan
20. City of Georgetown Sampit River Special Area Management Plan

Note: The Council maintains a library at the Charleston office which contains hundreds of technical reports, books and periodicals.

APPENDIX A

Permits processed by the Coastal Council from July 1, 1986, to June 30, 1987.

| ACTION | NUMBER |
|-----------------------|--------|
| <u>Direct Permits</u> | |
| Permits Applied For | 681 |
| *Majors | 218 |
| *Minors | 463 |
| Issued | 592 |
| Denied | 25 |
| Cancelled | 18 |
| Active | 51 |

Certification of other State and Federal permits by the Coastal Council from July 2, 1986, to June 30, 1987.

| | |
|--------------------------|----------|
| <u>Federal Permits</u> | 199 |
| Certified | 150 |
| Denied | 38 |
| Active | 9 |
| Withdrawn | 2 |
| <u>State Permits</u> | 1165 |
| Certified | 1074 |
| Denied | 3 |
| Active | 55 |
| Withdrawn | 33 |

*Major permits - activities such as the construction of a marina, boat ramp, dredging or filling of marsh areas, etc.

*Minor permits - private boat dock construction, erosion control structures.

