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**SOUTH CAROLINA SECOND INJURY FUND**

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SOUTH CAROLINA WORKERS' COMPENSATION
UNINSURED EMPLOYERS' FUND

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SOUTH CAROLINA SECOND INJURY FUND

Douglas P. Crossman

Director
MISSION

The Second Injury Fund functions within the South Carolina Workers’ Compensation System. The mission of the Fund is twofold:

1. To protect employers from the higher cost of insurance that can occur when an injury combines with a prior disability to result in substantially increased medical or disability costs than the accident alone would have produced. This ensures that an employer is not made to suffer a greater monetary loss or increased insurance costs because they hire or retain an employee who has a disability.

2. To ensure payment of workers’ compensation benefits to injured employees whose employers have failed to comply with the coverage provisions of the Workers’ Compensation Law.

ORGANIZATIONAL VALUES

- Administer claims in a fair and impartial manner
- A highly professional and well-trained staff
- Continuous improvement of services

GOALS AND OBJECTIVES

The performance expectations of the agency, as a whole, and of each individual are reviewed regularly to ensure that we continue to meet or exceed the goals and objectives outlined. These goals and objectives are directly related to the agency’s organizational values.

Goals

- To protect employers from increased workers’ compensation insurance cost
- Advance the hiring and retention of the disabled
- To ensure payment of workers’ compensation benefits to injured employees whose employers are in violation of the Workers’ Compensation Law

Objectives

- Prompt determination of eligibility
- Efficient claims processing and payments
- Contain claims cost
- Sound fiscal management
YEAR IN REVIEW

We accepted 1,922 claims, of these 86% or 1,648 were within 4 years of the date of accident. This ensures that these claims should not adversely affect the employers= compensation insurance premium.

This year 722 employees benefited from the Uninsured Employers= Fund.

The Fund’s major achievements for Fiscal Year 2005 are summarized below:

- **Customer satisfaction scores remained high**
- **Annual assessment reduced by $17.2 million**
- **Cycle time to pay claims is lowest when compared to “like” funds**
- **Claim and administrative cost continue to be less than published average for the private sector and “like” funds**
- **Uninsured Employers’ Fund payout reduced $1.3 million by finding other coverage**

Customer satisfaction remains at a very high level. Their satisfaction with our services validates the Fund’s position in the workers’ compensation system. The amendments to our law that were effective June 2003 will reduce the numbers of claims submitted and accepted for reimbursement. These reductions will bring the Fund back in line with legislative intent and will not have any adverse impact on the parties protected by the statute. However, during the last four legislative sessions there has been legislation introduced that would shut down the Fund in one way or another. All of the legislative attention affecting the future of the Fund has brought about an unexpected result. Carriers have made an aggressive “run on the bank” so to speak. They have not only filed current claims but have reopened claims that are many years old and provided the documentation for acceptance. The result being, of the 1,922 claims accepted this year, 274 claims or 14% were accepted more than 4 years from the date of injury. In these cases employers will not receive any benefit in the experience modification used in their premium calculation.

Carriers have also put great emphasis on the expeditious processing of the reimbursement requests to the Fund. This can be seen in the increase of total claims paid, average paid per claim and number of disbursements from FY 2004 to FY 2005.

<table>
<thead>
<tr>
<th></th>
<th>FY 2004</th>
<th>FY 2005</th>
<th>% Increased</th>
</tr>
</thead>
<tbody>
<tr>
<td>Claims Paid</td>
<td>3,838</td>
<td>4,520</td>
<td>18%</td>
</tr>
<tr>
<td>Average Paid Per Claim</td>
<td>$30,598</td>
<td>$36,935</td>
<td>21%</td>
</tr>
<tr>
<td>Number of Disbursements</td>
<td>6,108</td>
<td>7,862</td>
<td>29%</td>
</tr>
</tbody>
</table>

The events outlined above caused the Fund to reimburse $168.5 million in FY 2005 causing an assessment of $253 million that was an extreme detriment to all carriers.
In time, the changes made to the statute in 2003 will begin to substantially lower the number of accepted claims, which in turn will lower the dollars reimbursed and assessed.

The Second Injury Fund has conducted an annual customer survey for the last five years to measure customer satisfaction. Customers evaluate our performance using a four point Likert Scale. Additional space is provided for written comments and to answer open-ended questions. We use this information to determine customer expectations and to gather recommendations on improving services. This information is compiled and trends are noted and distributed to all employees.

We use the percentage of positive responses to determine trends. The results for the last five years are shown below:

![Percent of Positive Responses](image-url)
We compare our customers’ satisfaction against the American Customer Satisfaction Index (ACSI) produced by the American Society for Quality. The index is nationally recognized and provides industry specific measures of customer satisfaction. The results of the customer survey are converted to a comparable scale of 0–100 and then measured against the indexes of the insurance industry and public administration. The results shown in Figure 7.1b indicate that the Second Injury Fund is exceeding the ACSI for both comparable industries. Data for FY 2005 from ACSI not available.

**Customer Satisfaction Compared to ACSI**

![Customer Satisfaction Compared to ACSI chart]

We measure the savings on the annual assessment caused by our internal audit of reimbursements. By ensuring we only reimburse the amounts allowed by the Workers’ Compensation Commission Medical Fee Schedule and compensation ordered we continue to have a positive effect on the assessment process. The chart below shows that our internal audit of reimbursements led to a $17.2 million reduction in the annual assessment for FY 2005.

**Savings on Annual Assessment**

![Savings on Annual Assessment chart]
The Fund measures the number of days needed to process claim reimbursements. We compare our performance with “like” second injury funds in Georgia and Louisiana because their law is very similar to South Carolina Law. As shown below we have set the standard for the expeditious processing of claim payments.

### Average Number of Days to Pay Claims

<table>
<thead>
<tr>
<th>Year</th>
<th>South Carolina</th>
<th>Georgia</th>
<th>Louisiana</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY 1999</td>
<td>31</td>
<td>31</td>
<td>20</td>
</tr>
<tr>
<td>FY 2000</td>
<td>45</td>
<td>53</td>
<td>45</td>
</tr>
<tr>
<td>FY 2001</td>
<td>45</td>
<td>52</td>
<td>45</td>
</tr>
<tr>
<td>FY 2002</td>
<td>20</td>
<td>24</td>
<td>21</td>
</tr>
<tr>
<td>FY 2003</td>
<td>30</td>
<td>60</td>
<td>60</td>
</tr>
<tr>
<td>FY 2004</td>
<td>52</td>
<td>100</td>
<td>120</td>
</tr>
<tr>
<td>FY 2005</td>
<td>120</td>
<td>138</td>
<td>152</td>
</tr>
</tbody>
</table>

The chart below shows the Second Injury Fund’s average cost per claim compared to “like” funds from Georgia and Louisiana. Over the past seven years we have set the standard.

### Second Injury Fund Average Cost per Claim

<table>
<thead>
<tr>
<th>Year</th>
<th>South Carolina</th>
<th>Georgia</th>
<th>Louisiana</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY 1999</td>
<td>77.99</td>
<td>81.59</td>
<td>80.31</td>
</tr>
<tr>
<td>FY 2000</td>
<td>81.59</td>
<td>86.51</td>
<td>149.41</td>
</tr>
<tr>
<td>FY 2001</td>
<td>97.64</td>
<td>90.13</td>
<td>133.68</td>
</tr>
<tr>
<td>FY 2002</td>
<td>76.17</td>
<td>73.19</td>
<td>117.70</td>
</tr>
<tr>
<td>FY 2003</td>
<td>76.15</td>
<td>73.19</td>
<td>133.96</td>
</tr>
<tr>
<td>FY 2004</td>
<td>72.41</td>
<td>71.97</td>
<td>149.41</td>
</tr>
<tr>
<td>FY 2005</td>
<td>72.41</td>
<td>71.97</td>
<td>152.07</td>
</tr>
</tbody>
</table>
We compare the Uninsured Employers’ Fund with private carriers and the State Accident Fund. The figure below reflects that we are meeting our expectations by keeping our cost ratio significantly lower than that of the industry. Fiscal Year 2005 data for private carriers is not available.

Uninsured Employers’ Fund Administrative Cost Ratio

We actively investigate all Uninsured Employers’ Fund claims to ensure no other coverage is available to pay benefits to the injured employee. The below shows the amount of funds saved by the investigation process that found 208 claims with other coverage.

Savings from Other Coverage Found
SECOND INJURY FUND

Director

The administration and operation of the Fund is the responsibility of the director who is appointed by and serves at the pleasure of the Budget and Control Board.

Under the general supervision and management of the director are the Fund's four functional divisions.

Claims

The Claims Division is responsible for the investigation, evaluation and development of action to reach a final decision for each claim. Conflicts of a non-judicial matter are resolved in the claims division.

Recoveries

The Recoveries Division is responsible for the recoupment of all benefits, costs and expenses paid by the Uninsured Employers' Fund. These recoupments are levied against the employer or whoever was legally responsible for payment of the claim.

Legal

The Legal Division represents the Fund in contested hearings before the Workers' Compensation Commission and in all appeals to higher courts.

Administrative

The Administrative Division is responsible for all internal programs such as assessment, finance, budgeting, human resources and staff development. They are also responsible for all administrative support to the Director and the three divisions.
KEY PERSONNEL

OFFICE OF THE DIRECTOR
Douglas P. Crossman, Director

CLAIMS DIVISION
Gail Deal, Director of Claims

RECOVERIES DIVISION
Ann P. Corley, Director of Recoveries

LEGAL DIVISION
Latonya D. Edwards, General Counsel

ADMINISTRATIVE DIVISION
Michael T. Harris, Director of Management Services
STATUTORY AUTHORITY FOR THE AGENCY

Section 42-7-310 of the South Carolina Workers' Compensation Law creates the Fund and establishes the agency to administer the Fund in accordance with the provisions of Sections 42-9-400 and 42-9-410.

CRITERIA FOR REIMBURSEMENT

Before the Fund can reimburse an employer, a disabled worker must suffer a subsequent injury. This injury must combine with or aggravate the prior permanent physical impairment, thus causing liability substantially greater than that which would have occurred from the subsequent injury alone. This is the basic concept of Second Injury Fund legislation, and without this substantial increase in liability, the employer has not been placed at a disadvantage. Therefore, he would not be eligible for reimbursement.

The following outline lists the basic requirements for reimbursement:

1. The employee must have a prior permanent physical impairment of such seriousness as to constitute a hindrance or obstacle to obtaining employment or re-employment.

2. (a) The employer must prove that he had knowledge of the permanent physical impairment at the time the employee was hired or retained when a claim is made for reimbursement; or

   (b) The employer may qualify for reimbursement if he can prove that he did not have prior knowledge of the employee's pre-existing physical impairment, because existence of such condition was concealed by the employee.

3. The employee must sustain a subsequent occupational injury:

   (a) Which results in the employer's liability for disability and/or medical cost that is substantially greater than that which would have resulted from the new injury alone because of a combination with or aggravation of the prior impairment.

   (b) Which most probably would not have occurred but for the presence of the prior impairment.

   (c) Which results in death, and the death would not have occurred except for the pre-existing impairment.

4. Prior to reimbursement from the Fund, the insurer shall be required to certify that the medical and indemnity reserves have been reduced to the threshold limits of reimbursement.
FINANCIAL STATEMENT
FISCAL YEAR 2004-2005

Balance from previous year .............................................................. $79,243,928.20

Receipts

Investments ................................................................................... $3,641,605.58
No Next-of-Kin Benefit .................................................................. -0-
Assessments .............................................................................. $127,239,110.90
Miscellaneous................................................................................... $3,219.65
Other ................................................................................................ $157,368.44

Total .......................................................... $131,041,304.57

Disbursements

Claims Paid by the Fund ........................................................... $166,947,142.12
Administrative Costs..................................................................... $1,631,138.11

Total .......................................................... $168,578,280.23

Balance in Fund @ 30 June 2005 ........................................................ $41,706,952.54
(Including Fiscal Month 13)

CLAIMS ACTIVITY AGAINST SECOND INJURY FUND

Claims Carried from 2003-2004 .............................................................. 10,521
New & Reopened Claims Filed
Against the Fund in 2004-05 .............................................................. 10,556
Claims Closed ...................................................................................... 10,919
Claims Open at End of Fiscal Year 2004-05 .............................................. 10,158
Total Number of SIF Claims Paid........................................................ 4,520
Average Amount Paid Per Claim ....................................................... $36,935.43
Total Number of Disbursements .......................................................... 7,862

LAPSED DEATH BENEFITS PAID INTO FUND

Fatal Cases Reviewed .............................................................. 220
Recovery ......................................................................................... -0-
HEARINGS AND OTHER LEGAL PROCEEDINGS

Proceedings Attended ................................................................. -0-
Hearings Against the Fund ...................................................... 82
Depositions .............................................................................. 30

ASSESSMENTS

Section 42-7-310 subsection (d) of the Workers' Compensation Laws of South Carolina states that:

The funding of the Second Injury Fund on a continuing basis shall be by equitable assessments upon each carrier (which, by definition herein, shall include all insurance carriers, self-insurers, and the State Accident Fund) in a manner as follows:

Equitable assessments upon each carrier which, as used in this section, includes all insurance carriers, self-insurers, and the State Accident Fund. Each carrier shall make payments to the fund in an amount equal to that proportion of one hundred seventy-five percent of the total disbursement made from the fund during the preceding fiscal year less the amount of net assets in the fund as of June thirtieth of the preceding fiscal year which the normalized premium of each carrier bore to the normalized premium of all carriers during the preceding calendar year. Each insurance carrier, self-insurer, and the State Accident Fund shall make payment based upon workers’ compensation normalized premiums during the preceding calendar year. The charge to each insurance carrier is a charge based upon normalized premiums.

These assessments were sent to each carrier in September 2005 and payments subsequently received by the Second Injury Fund.

175% of the Disbursement is .................. $295,011,990.40
Less Remaining Net Assets @ June 30, 2005 ............$41,706,952.54
Equals SIF Assessment for 2004-2005 .............$253,305,037.86

This assessment ($253,305,037.86) divided by the aggregate normalized premium for all carriers ($887,791,257.00) equals the assessment rate (0.285320492) applied to each carrier.
SOUTH CAROLINA WORKERS' COMPENSATION UNINSURED EMPLOYERS' FUND

The State Workers' Compensation Insolvency Fund, S.C. Code Section 42-7-200, was established on February 24, 1982. On April 26, 1989, an amendment to this Act placed the administration of the Fund with the South Carolina Second Injury Fund. On June 12, 1990, it was changed to the South Carolina Workers' Compensation Uninsured Employers' Fund.

The mission of the Uninsured Employers' Fund is to ensure payment of workers' compensation benefits to injured employees whose employers have failed to acquire necessary coverage.

For a claim to come within the scope of the Uninsured Employers' Fund, there must first be a finding by the Workers' Compensation Commission that an employer is subject to and in violation of the Workers' Compensation Law as a result of their failure to provide the necessary insurance coverage. If that determination is made, the Fund may then consider the merits of an employee's claim and pay or defend the claim as it deems necessary. Once the Uninsured Employers' Fund has paid a claim, it is entitled by statute to recover the benefits, costs and expenses from the employer or whoever is legally responsible for payment.

UE FINANCIAL STATEMENT
FISCAL YEAR 2004-2005

Balance From Previous Year ..............................................................$63,224.38

Receipts

  Appropriations Transfers ...............................................................$4,000,000.00
  Recoupments .............................................................................$528,801.09

Disbursements

  Claims Paid by the Fund ...............................................................$4,519,807.55

Balance in Fund @ 30 June 2005 .....................................................$72,217.92
(Including Fiscal Month 13)
## CLAIMS ACTIVITY AGAINST UNINSURED EMPLOYERS' FUND

<table>
<thead>
<tr>
<th>Description</th>
<th>Number</th>
</tr>
</thead>
<tbody>
<tr>
<td>Claims Carried From 2003-2004</td>
<td>1,101</td>
</tr>
<tr>
<td>New &amp; Reopened Claims Filed Against the Fund in 2004-05</td>
<td>380</td>
</tr>
<tr>
<td>Claims Closed</td>
<td>308</td>
</tr>
<tr>
<td>Claims Open at End of Fiscal Year 2004-05</td>
<td>1,173</td>
</tr>
<tr>
<td>Total Number of UE Claims Paid</td>
<td>722</td>
</tr>
<tr>
<td>Average Amount Paid Per Claim</td>
<td>$6,260.12</td>
</tr>
<tr>
<td>Total Number of Disbursements</td>
<td>5,136</td>
</tr>
</tbody>
</table>

## HEARINGS AND OTHER LEGAL PROCEEDINGS

<table>
<thead>
<tr>
<th>Description</th>
<th>Number</th>
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</thead>
<tbody>
<tr>
<td>Proceedings Attended</td>
<td>646</td>
</tr>
<tr>
<td>Depositions</td>
<td>120</td>
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</table>